

Message Text

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ORIGIN SP-02

INFO OCT-01 ARA-06 ISO-00 SSO-00 NSCE-00 INRE-00 USIE-00

CIAE-00 DODE-00 PM-03 H-01 INR-05 L-01 NSAE-00 NSC-05

PA-01 RSC-01 PRS-01 SS-15 AF-04 EA-06 EUR-08 NEA-06

AID-05 COME-00 EB-04 FRB-01 TRSE-00 XMB-02 OPIC-03

CIEP-01 LAB-01 SIL-01 OMB-01 IGA-01 AGR-05 SWF-01

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DRAFTED BY S/P:LEINAUDI

APPROVED BY S/P:SLEWIS

ARA/PLC:RJBLOOMFIELD

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FM SECSTATE WASHDC

TO AMEMBASSY LIMA IMMEDIATE

AMEMBASSY SANTIAGO

AMEMBASSY BRASILIA

AMCONSUL RIO DE JANEIRO

AMEMBASSY BUENOS AIRES

C O N F I D E N T I A L STATE 240943

E.O. 11652: GDS

TAGS: PFOR, XM, US, PE, CI, BR, AR

SUBJECT: ARRANGEMENTS FOR PLANNING STAFF CONSULTATIONS

1. SUMMARY: TO ASSIST IN YOUR DEVELOPMENT OF SPECIFIC
ARRANGEMENTS, THIS CABLE REPORTS ON TRAVEL PLANS, HOTEL AND
OTHER ADMINISTRATIVE DETAILS, AND OUTLINES OUR PREFERENCES
AS TO STRUCTURE AND AGENDA FOR MEETINGS. END SUMMARY

2. IN MAKING ARRANGEMENTS FOR THE POLICY PLANNING STAFF
VISIT, EMBASSIES SHOULD KEEP IN MIND THAT OUR PRIMARY PUR-
POSE IS TO ENGAGE SENIOR OFFICIALS IN FRANK AND INFORMAL
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EXCHANGES OF VIEWS ON MAJOR GLOBAL AND REGIONAL ISSUES, SO

THAT EACH SIDE MAY INCORPORATE AN IMPROVED UNDERSTANDING OF THE OTHER'S POSTURE INTO SUBSEQUENT POLICY DEVELOPMENT. THE ACHIEVEMENT OF THIS OBJECTIVE REQUIRES THAT WHATEVER SCHEDULE IS ADOPTED ENABLE EACH SIDE TO EXPRESS ITS VIEWS FULLY.

3. RATHER THAN ATTEMPT TO DEVELOP AN AGENDA TAILORED TO SPECIFIC BILATERAL CONCERNS OR NARROWLY DEFINED ISSUES, WE WOULD STRONGLY PREFER A PROGRAM BUILT AROUND A SERIES OF MEETINGS EACH WITH A DISTINCT THEME, BUT BROAD ENOUGH TO INCLUDE A VARIETY OF SPECIFIC ISSUES. EACH OF THE MEMBERS OF THE US DELEGATION IS PREPARING A BRIEF INITIAL

EXPOSITION ON MAJOR THEMES IN HIS AREA OF RESPONSIBILITY. IN ADDITION, WE WILL BE PREPARED TO RESPOND TO HOST COUNTRY CONCERNS ON SPECIFIC ISSUES CITED IN PREVIOUS EMBASSY COMMUNICATIONS AS WELL AS TO DISCUSS OUR GENERAL PERCEPTIONS OF THE STATE OF RELATIONS. WE PRESUME THAT HOST COUNTRY PARTICIPANTS WILL DO LIKEWISE, FOR WE ARE GENUINELY INTERESTED IN LEARNING THEIR CONCERNS AS WELL AS IN ELICITING THEIR REACTIONS TO OUR IDEAS.

4. THE QUESTION NOW, THEREFORE, IS HOW TO MELD THESE ELEMENTS INTO A CONSTRUCTIVE PROGRAM OF ACTIVITIES, KEEPING IN MIND THAT ALTHOUGH WE EXPECT OUR DELEGATION TO FUNCTION GENERALLY AS A UNIT, A DIFFERENT MIX OF INDIVIDUALS MAY REPRESENT THE HOST COUNTRY ON DIFFERENT OCCASIONS, AND THAT THE SITES AND SETTINGS OF THE DISCUSSIONS COULD VARY BROADLY.

5. OUR VIEW IS THAT WORKING LUNCHEES, DINNERS OR SIMILAR INFORMAL OCCASIONS SHOULD BE USED TO SUPPLEMENT A RELATIVELY SIMPLE, BROAD AGENDA THAT SHOULD CONTAIN THE FOLLOWING ELEMENTS:

A. A BRIEF INTRODUCTORY SESSION THAT WOULD ENABLE EACH SIDE TO PRESENT THEIR VIEW OF THE PURPOSES OF THE TALKS AND REACH AGREEMENT ON GROUND RULES, AND THE TOPICS TO BE SUBSEQUENTLY COVERED.

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B. A SERIES OF SEPARATE SESSIONS PREFERABLY BEGINNING WITH GLOBAL ISSUES AND MOVING TOWARD REGIONAL AND ULTIMATELY BILATERAL CONCERNS. THESE SESSIONS MIGHT BE LABELED AS FOLLOWS:

I. GLOBAL POLITICAL AND SECURITY ISSUES (WE WOULD WANT TO DISCUSS MATTERS RELATING TO OVERALL FOREIGN POLICY STRATEGY AND PRIORITIES, EAST-WEST

RELATIONS, THE THIRD WORLD, NUCLEAR PROLIFERATION, THE MIDDLE EAST, ETC. IN BRAZIL, DISCUSSION OF PORTUGAL AND AFRICA WOULD ALSO BE DESIRABLE.)

II. INTERNATIONAL ECONOMIC ISSUES (WE WOULD WANT TO DISCUSS THE GLOBAL SETTING OF TRADE, AID, FOOD, ENERGY AND FINANCIAL FLOW PROBLEMS, THEN RELATE GLOBAL POLICIES TO PRINCIPAL HEMISPHERIC ISSUES.)

III. REGIONAL COOPERATION (WE WOULD WANT TO DISCUSS THE PLACE OF THE NEW DIALOGUE IN THE EVOLUTION OF US POLICY TOWARD LATIN AMERICA AND CONSIDER

DIFFERENT APPROACHES TO REGIONAL COOPERATION, INCLUDING THE RIO TREATY AND RESTRUCTURING THE OAS, AS WELL AS THE PROSPECTS FOR THE BUENOS AIRES MFMs, AND THE WORKING GROUPS ON TRANSFER OF TECHNOLOGY AND ON TRANSNATIONAL ENTERPRISES.

C. A FINAL SESSION THAT WOULD ALLOW A WRAP-UP OF MAJOR IMPRESSIONS AND CONCLUSIONS.

6. MOST OF THE SPECIFIC CONCERNS RAISED BY HOST GOVERNMENTS CAN PROBABLY BE FITTED INTO THIS GENERAL FRAMEWORK, THROUGH HOST PRESENTATIONS. IF THEY CANNOT, WE WOULD, OF COURSE, BE PREPARED TO ALTER THIS APPROACH TO SUIT LOCAL CIRCUMSTANCES ALTHOUGH WE DO NOT WANT TO BE DRAWN INTO EXTENSIVE DISCUSSION OF OPERATIONAL MATTERS.

7. IN ALL CASES, PROGRAM SHOULD INCLUDE INITIAL MEETING WITH AMBASSADOR AND APPROPRIATE COUNTRY TEAM MEMBERS FOR THOROUGH DISCUSSION OF SCHEDULE, CURRENT ISSUES, SENSITIVE

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TIVITIES AND PERSONALITIES WITH WHOM WE WILL BE MEETING.

8. LANGUAGE: WE PRESUME THAT, WITH THE EXCEPTION OF BRAZIL, WHERE MOST DISCUSSIONS WOULD BE IN ENGLISH, EACH SIDE WILL USUALLY SPEAK IN OWN LANGUAGE. SOME INTERPRETING ARRANGEMENTS WILL THUS BE NECESSARY, SINCE NOT ALL MEMBERS OF OUR DELEGATION ARE FLUENT IN SPANISH. TO PRESERVE INFORMALITY, WE WOULD PREFER TO INCLUDE IN THE SESSION AN EMBASSY OFFICER WITH STRONG LANGUAGE CAPABILITIES TO ASSIST WITH SUMMARY INTERPRETING INTO ENGLISH, LEAVING INTERPRETING INTO SPANISH OR PORTUGUESE TO HOSTS IF NECESSARY.

9. PUBLICITY: KEEPING IN MIND THAT WE SEEK INFORMAL, OFF THE RECORD DISCUSSIONS, AND THAT SOME GOVERNMENTS

HAVE EXPRESSED A DESIRE TO AVOID PUBLICITY, THE DELEGATION PLANS NO PRESS CONFERENCES, AND WOULD PREFER TO AVOID PRB55 PRESS CONTACTS TO THE EXTENT POSSIBLE. AS A RULE, NO ADVANCE STATEMENTS SHOULD BE MADE FOR THE PRESS. RESPONSES TO INQUIRIES SHOULD BE COORDINATED WITH THE LOCAL FOREIGN MINISTRY, BUT SHOULD BE VERY LOW-KEY REFERRING TO THE CONSULTATIONS AS A ROUTINE PART OF THE NEW DIALOGUE.

10. ARRIVAL AND DEPARTURE TIMES ARE AS FOLLOWS:

NOVEMBER 12 - MR. BLOOMFIELD - AR. LIMA 7:20 A.M.
BRANIFF 985 - MR. BLOOMFIELD DOES NOT WISH TO BE MET

NOVEMBER 12 - MR. EINAUDI - AR. LIMA 11:50 P.M.
LUFTHANSA 496 - MR. EINAUDI WISHES TO BE MET

NOVEMBER 13 - MESSRS. LEWIS, FRANK AND THORNTON - AR.
LIMA 12:50 A.M. - BRANIFF 907 - PLEASE MEET

NOVEMBER 17
DELEGATION DEPARTS LIMA 9:00 A.M. - PLUNA FLIGHT 605
ARRIVES SANTIAGO 1:10 P.M.

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DELEGATION DEPARTS SANTIAGO 7:55 A.M. - KLM 794
ARRIVES BRASILIA 8:45 P.M. - TRANSBRASIL 450

NOVEMBER 23
DELEGATION DEPARTS BRASILIA 2:30 P.M. - TRANSBRASIL
401
ARRIVES RIO (GALEAO) 3:55 P.M.

NOVEMBER 24
DELEGATION DEPARTS RIO (GALEAO) 4:00 P.M. - ARGENTINE
223
ARRIVES BUENOS AIRES (EZEIZA) 7:55 P.M.

NOVEMBER 27 - MESSRS. LEWIS, THORNTON AND BLOOMFIELD
DEPART BUENOS AIRES (EZEIZA) 7:30 P.M. - BRANIFF 978

NOVEMBER 27 - MR. EINAUDI
DEPART BUENOS AIRES (EZEIZA) 2:20 P.M. - LB 923
FOR LA PAZ

NOVEMBER 26 - MR. FRANK
DEPART BUENOS AIRES 5:00 P.M. - AREOLINEAS 132

FOR PARIS

11. HOTEL RESERVATIONS: EMBASSIES ARE REQUESTED TO MAKE APPROPRIATE HOTEL RESERVATIONS IN ACCORDANCE WITH THE ABOVE TRAVEL SCHEDULES. WE WILL IN ALL CASES BE GUIDED BY EMBASSIES' JUDGMENT ON SUCH MATTERS AS CONVENIENCE, ECONOMY, AND SAFETY. WE HAVE NO PREFERENCES FOR BUENOS AIRES OR BRASILIA. HOWEVER IN LIMA WE PREFER THE BOLIVAR (MR. BLOOMFIELD WILL MAKE HIS OWN ARRANGEMENTS IN LIMA) AND IN SANTIAGO THE CRILLON. IN RIO FOR THE NIGHT OF NOVEMBER 23 OUR FIRST CHOICE IS THE OURO VERDE OR ALTERNATIVELY THE REGENTE (IF ROOMS ON THE OCEAN ARE AVAILABLE) OR THE COPA CABANA PALACE.

12. ADDITIONAL CONSIDERATIONS:

A. FOR SANTIAGO: ENRIQUE IGLESIAS OF ECLA HAS INDICATED A DESIRE TO SET UP A ROUNDTABLE ON REGIONAL ECONOMIC AFFAIRS. WE ARE FAVORABLY DISPOSED TO SUCH A CONFIDENTIAL

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SESSION, PROVIDING IT CAN BE ARRANGED WITHOUT INTERFERING WITH OUR CONSULTATIONS WITH GOC. ONE POSSIBILITY WOULD BE TO SCHEDULE A MEETING WITH IGLESIAS AND HIS PEOPLE FOR TUESDAY EVENING, NOVEMBER 19.

B. FOR BUENOS AIRES: WE HOPE TO INCLUDE SOME DISCUSSION OF NUCLEAR ISSUES DURING OUR VISIT. HOWEVER, GIVEN THE SENSITIVITY OF THE ISSUE, THE EMBASSY IS IN THE BEST POSITION TO DETERMINE WHETHER A SPECIAL SESSION SHOULD BE SCHEDULED JUST FOR THIS PURPOSE, OR WHETHER NONPROLIFERATION SHOULD BE DISCUSSED IN A GENERAL RATHER THAN SPECIFIC CONTEXT. IF A SPECIAL MEETING IS SCHEDULED, IT SHOULD BE TOWARD THE END OF THE STAY, AND A TECHNICAL EXPERT FROM ACDA MAY JOIN THE DISCUSSION.

13. FOR ALL ADDRESSEES: PLEASE PROVIDE ASAP PROPOSED SCHEDULES AND AGENDAS, RESERVING FINAL APPROVAL UNTIL WE HAVE OPPORTUNITY REVIEW AND COMMENT. INGERSOLL

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